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IDAHO PUBLIC
UTILITIES COMMISSION

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF IDAHO POWER )	
COMPANY'S APPLICATION FOR )	CASE NO. IPC-E-20-32
AUTHORITY TO DECREASE ITS RATES )	
FOR ELECTRIC SERVICE FOR COSTS )	
ASSOCIATED WITH THE BOARDMAN )	
POWER PLANT. )	
)	

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

MATTHEW T. LARKIN

- 1 Q. Please state your name, business address, and
- 2 present position with Idaho Power Company ("Idaho Power" or
- 3 "Company").
- A. My name is Matthew T. Larkin. My business
- 5 address is 1221 West Idaho Street, Boise, Idaho 83702. I
- 6 am employed by Idaho Power as the Revenue Requirement
- 7 Senior Manager in the Regulatory Affairs Department.
- 8 Q. Please describe your educational background.
- 9 A. I received a Bachelor of Business
- 10 Administration degree in Finance from the University of
- 11 Oregon in 2007. In 2008, I earned a Master of Business
- 12 Administration degree from the University of Oregon. I
- 13 have also attended electric utility ratemaking courses,
- 14 including the Electric Rates Advanced Course, offered by
- 15 the Edison Electric Institute, and Estimation of
- 16 Electricity Marginal Costs and Application to Pricing,
- 17 presented by National Economic Research Associates, Inc.
- 18 Q. Please describe your work experience with
- 19 Idaho Power.
- 20 A. I began my employment with Idaho Power as a
- 21 Regulatory Analyst in January 2009. As a Regulatory
- 22 Analyst, I provided support for the Company's regulatory
- 23 activities, including compliance reporting, financial
- 24 analysis, and the development of revenue forecasts for
- 25 regulatory filings.

- In January 2014, I was promoted to Senior Regulatory
- 2 Analyst where my responsibilities expanded to include the
- 3 development of complex cost-related studies and the
- 4 analysis of strategic regulatory issues.
- 5 Since becoming the Revenue Requirement Senior
- 6 Manager in March 2018, I have overseen the Company's
- 7 regulatory activities related to revenue requirement, such
- 8 as power supply expense modeling, jurisdictional separation
- 9 studies, and Idaho Power's Open Access Transmission Tariff
- 10 formula rate.

# 11 I. OVERVIEW

- 12 Q. What is Idaho Power's request in this case?
- 13 A. The Company is requesting authorization to
- 14 decrease customer rates to reflect cessation of the
- 15 Boardman power plant ("Boardman") operations and a prudence
- 16 determination of all investments made at the plant after
- 17 June 1, 2012. Specifically, Idaho Power is requesting the
- 18 Commission (1) find that all actual Boardman investments
- 19 made through June 30, 2020, were prudently incurred, and
- 20 (2) decrease customer rates \$3,902,622 to reflect full
- 21 depreciation of all Boardman investments effective January
- 22 1, 2021, which equates to an overall decrease of 0.33
- 23 percent.
- O. How is your testimony organized?

- A. My testimony begins with a summary of the
- 2 Boardman balancing account mechanism approved with Order
- 3 No. 32457 and the Boardman incremental annual levelized
- 4 revenue requirement approved with Order No. 34519. My
- 5 testimony then summarizes the requested reduction of
- 6 \$3,902,622 to customer rates effective January 1, 2021, to
- 7 reflect the (1) removal of \$5,135,872 in the levelized
- 8 Boardman revenue requirement, (2) expiration of the one-
- 9 time credit of \$1,019,333 approved in Case No. IPC-E-19-32,
- 10 and (3) adjustment of \$213,918 to reflect removal of the
- 11 net Boardman-related benefit currently embedded in customer
- 12 rates stemming from the U.S. Tax Cuts and Jobs Act of 2017
- 13 ("Tax Act"). Table 1 below presents a summary of the
- 14 Company's proposed \$3.90 million decrease.

Table 1	Boardman Rev Req Impact by Com	ponent
Line No.	Component	Difference
1	Removal of Boardman Levelized Rev Req	\$ (5,135,872)
2	Removal of Additional Rev Req Adjustments	\$ 1,019,333
3	Tax Act Adjustment	\$ 213,918
4	Total Rate Adjustment	\$ (3,902,622)

- 15 Q. Is the Company presenting any other witnesses
- 16 in this case?
- 17 A. Yes. Company witness Ryan Adelman describes
- 18 in detail how the investments made at Boardman after June
- 19 1, 2012, were prudently incurred.
- Q. Do you have any exhibits?

- 1 A. Yes. Exhibit No. 1 to my testimony provides a
- 2 summary of the updated levelized revenue requirement
- 3 calculations by cost category and compares the amount to
- 4 the levelized revenue requirement approved with Order No.
- 5 34519 that is currently included in customer rates. Exhibit
- 6 No. 2 provides the quantification of the true-up associated
- 7 with prior years' revenue collections.

# 8 II. BACKGROUND

- 9 Q. Please describe the Boardman power plant.
- 10 A. Boardman is a pulverized-coal plant located in
- 11 north-central Oregon. It went into service in 1980 and
- 12 consists of a single generating unit. Idaho Power owns a
- 13 10 percent interest, or 58.5 megawatts (net dependable
- 14 capacity), in Boardman. After adjusting for routine
- 15 scheduled maintenance periods and estimated forced outages,
- 16 the Company's share of the plant's annual energy generating
- 17 capability is approximately 50 average megawatts. Portland
- 18 General Electric ("PGE") has a 90 percent ownership. As
- 19 the majority partner of the plant, PGE operates the
- 20 Boardman facility. Cessation of coal-fired operations at
- 21 Boardman, which was approved by federal and state
- 22 regulators in 2010 and 2011, will occur October 31, 2020.
- Q. Do customer rates reflect Boardman's expected
- 24 cessation of coal-fired operations in 2020?

- A. Yes. On September 26, 2011, in Case No. IPC-
- 2 E-11-18, Idaho Power filed an application with the
- 3 Commission requesting an order (1) accepting the Company's
- 4 accounting and cost recovery plan for the early shutdown of
- 5 Boardman and (2) allowing the Company to establish a
- 6 balancing account to track shutdown-related costs and
- 7 benefits. In February 2012, the Commission issued Order
- 8 No. 32457 authorizing the Company to establish a balancing
- 9 account to track the incremental costs and benefits
- 10 associated with the early shutdown of Boardman.
- 11 Q. Please describe the Boardman balancing account
- 12 mechanism approved in Order No. 32457.
- 13 A. The balancing account tracks the incremental
- 14 costs associated with the accelerated Boardman end-of-life
- 15 date, including (1) the return on undepreciated capital
- 16 investments at Boardman until its shutdown, (2) the
- 17 accelerated depreciation associated with Boardman
- 18 investments, and (3) estimated decommissioning costs
- 19 related to the Boardman shutdown. Each of these revenue
- 20 requirement components is subsequently "levelized" by
- 21 calculating the present value of each of the individual
- 22 items and converting the values into an annuity or level
- 23 payment stream from customers over the remaining life of
- 24 Boardman using a return on equity of 9.5 percent, as
- 25 approved in Order No. 32457.

- 1 Q. Has the Boardman balancing account worked as
- 2 expected to ensure recovery of Boardman-related investments
- 3 prior to cessation of operations at the plant?
- 4 A. Yes. The Boardman balancing account smoothed
- 5 the revenue requirement impacts of the early Boardman
- 6 retirement over the remaining years of the plant's life and
- 7 has provided an opportunity for full recovery of Boardman-
- 8 related costs by Boardman's life end. In addition, it
- 9 aligned the cost recovery period with the operating life of
- 10 the plant, resulting in a better matching of cost recovery
- 11 from customers who benefited from the plant's operations
- 12 while mitigating the risk of future customers bearing the
- 13 costs of a plant that will no longer be providing service.
- 14 Q. When were costs tracked in the Boardman
- 15 balancing account first reflected in customer rates?
- 16 A. On February 15, 2012, in Case No. IPC-E-12-09,
- 17 Idaho Power requested authority to increase rates to begin
- 18 recovery of the levelized revenue requirement associated
- 19 with Boardman's 2020 end-of-life. The Company replaced the
- 20 then current non-levelized base rate revenue recovery
- 21 associated with Idaho Power's existing investment in
- 22 Boardman with a levelized revenue requirement that is
- 23 tracked in the Boardman balancing account. On May 17,
- 24 2012, the Commission issued Order No. 32549, authorizing
- 25 implementation of the cost recovery approach approved in

- 1 Order No. 32457 and increasing the Company's annual revenue
- 2 requirement by \$1,525,501, effective June 1, 2012, to
- 3 reflect the new levelized Boardman revenue requirement.
- 4 O. Has Idaho Power adjusted customer rates for
- 5 changes in the Boardman annual levelized revenue
- 6 requirement since Order No. 32549 was issued?
- 7 A. Yes. On October 17, 2019, the Company filed a
- 8 request with the Commission to decrease customer rates
- 9 \$1.06 million based on an updated levelized revenue
- 10 requirement and additional one-time revenue requirement
- 11 adjustments. The Commission approved Idaho Power's request
- 12 effective January 1, 2020, with Order No. 34519. Prior to
- 13 the rate change, Idaho Power filed its Boardman Power Plant
- 14 Annual Review each year, pursuant to Order Nos. 32457 and
- 15 32549, but did not request to adjust rates. The annual
- 16 reviews concluded the difference in the updated Boardman
- 17 levelized revenue requirement were tracked in the Boardman
- 18 balancing account for future collection from or refund to
- 19 customers and did not warrant a rate change at the time.
- 20 O. Did the Tax Act impact the total Boardman
- 21 levelized revenue requirement?
- 22 A. Yes. Idaho Power's income tax expenses and
- 23 deferred tax liabilities included in the Boardman levelized
- 24 revenue requirement amounts were calculated in accordance
- 25 with the Internal Revenue Code of 1986. The Tax Act,

- 1 signed into law on December 22, 2017, amended sections of
- 2 the 1986 code, most notably the reduction in the federal
- 3 corporate income tax rate from 35 percent to 21 percent.
- 4 However, the net benefits related to the Boardman levelized
- 5 revenue requirement resulting from provisions of the Tax
- 6 Act were calculated and determined with Order No. 34071 in
- 7 Case No. GNR-U-18-01, the Commission's investigation into
- 8 the impact of federal tax code revisions on utility costs
- 9 and ratemaking, and were reflected in revenue requirement
- 10 amounts approved in that case. Therefore, the lower tax
- 11 rates from the Tax Act are currently reflected in customer
- 12 rates in the amount of \$213,918, while the levelized
- 13 revenue requirement calculation reflects tax rates in
- 14 effect prior to the Tax Act. Consequently, the amounts
- 15 being removed from rates also need to reflect the removal
- 16 of this Boardman-related net tax benefit.

# 17 III. THE BOARDMAN LEVELIZED REVENUE REQUIREMENT MECHANISM

- 18 Q. How was the levelized revenue requirement
- 19 approved with Order No. 34519 determined?
- 20 A. Order No. 34519 approved an incremental
- 21 levelized revenue requirement decrease of \$38,922, for a
- 22 total Idaho jurisdictional Boardman-related levelized
- 23 revenue requirement of \$5,135,872. The \$5.14 million
- 24 levelized revenue requirement included (1) all Boardman-
- 25 related plant investments as of December 31, 2018, (2)

- 1 projected additions to the Boardman plant for 2019, and (3)
- 2 estimated decommissioning and salvage costs. In addition,
- 3 the Company refunded to customers \$1.02 million associated
- 4 with three one-time revenue requirement adjustments.
- 5 Q. Has Idaho Power quantified the changes to the
- 6 Boardman levelized revenue requirement since the Company's
- 7 update effective January 1, 2020?
- 8 A. Yes. Updating the Boardman levelized revenue
- 9 requirement components results in an annual levelized
- 10 revenue requirement of \$5,131,466 on an Idaho
- 11 jurisdictional basis, or an annual decrease to the Idaho
- 12 jurisdictional levelized revenue requirement of \$4,406.
- 13 Exhibit No. 1 summarizes the changes to the levelized
- 14 revenue requirement on a system basis by component and
- 15 presents the Idaho jurisdictional share of each.
- 16 Q. Please describe the updates to the Boardman
- 17 levelized revenue requirement components.
- 18 A. Only one of the three components of the
- 19 levelized revenue requirement computation has changed since
- 20 Order No. 34519 was issued, the revenue requirement
- 21 associated with incremental investments made after May 31,
- 22 2012, or when the Boardman balancing account was
- 23 established.

- Q. What is the levelized revenue requirement
- 2 associated with incremental investments currently included
- 3 in customer rates?
- 4 A. The Idaho jurisdictional Boardman-related
- 5 levelized revenue requirement of \$5,135,872, approved with
- 6 Order No. 34519, included approximately \$750,000 associated
- 7 with new plant investments made from June 1, 2012, through
- 8 December 31, 2018, and a forecast of investments for 2019.
- 9 Q. What updates were made to the levelized
- 10 revenue requirement associated with incremental
- 11 investments?
- 12 A. Idaho Power has updated the levelized revenue
- 13 requirement associated with incremental investments to
- 14 include actual plant investments made through June 30,
- 15 2020, resulting in an Idaho jurisdictional levelized
- 16 revenue requirement of \$749,045, or a decrease of
- 17 approximately \$4,400.
- 18 Q. Does the Company anticipate any additional
- 19 Boardman-related plant investments to be made in 2020?
- 20 A. No. Not at this time.
- 21 O. How does the amount of actual investments made
- 22 between January 1, 2019, through June 30, 2020, compare to
- 23 what was forecasted and included in the computation of the
- 24 levelized revenue requirement approved with Order No.
- 25 34519?

- 1 A. The levelized revenue requirement approved
- 2 with Order No. 34519 included incremental plant investments
- 3 after January 1, 2019, of \$48,206. However, actual
- 4 investments made between January 1, 2019, through June 30,
- 5 2020, were only \$457, as there are credits associated with
- 6 2019 projects recorded in 2020 that nearly offset any
- 7 additions at the plant.
- 8 Q. You indicated only the levelized revenue
- 9 requirement associated with incremental investments has
- 10 changed since Order No. 34519 was issued. Because Boardman
- 11 is nearing its end-of-life, when does the Company expect an
- 12 updated decommissioning study to be performed?
- A. At the request of PGE and Idaho Power, AECOM
- 14 prepared an updated decommissioning cost study, the Updated
- 15 Boardman Coal Plant Decommissioning and Demolition Plan,
- 16 dated October 16, 2019. However, the update only provided a
- 17 refined cost estimate to support the planning and
- 18 preparation for the partial demolition of Boardman and a
- 19 five-year lay-up plan for the site. The results of the
- 20 AECOM study did not change the decommissioning cost
- 21 estimate enough to warrant an update in the decommissioning
- 22 costs the Company is currently collecting from customers.
- 23 In addition, now that PGE has determined they will
- 24 decommission the plant upon cessation of coal-fired

- 1 operations, a Class II Decommissioning and Demolition Study
- 2 has commenced.
- 3 Q. How does the Class II Decommissioning and
- 4 Demolition Study differ from the studies previously
- 5 performed?
- 6 A. The Class II study includes actual bidder
- 7 estimates for specific portions of the planned demolition,
- 8 resulting in smaller contingency adders. The previous
- 9 study, a Class III study, included only an estimate of the
- 10 costs as computed by AECOM, and a higher contingency amount
- 11 in light of the approximations.
- 12 Q. When does Idaho Power expect to have the
- 13 results of the Class II Decommissioning and Demolition
- 14 Study?
- 15 A. The Company received the Class II
- 16 Decommissioning and Demolition Study in August 2020, and is
- 17 currently evaluating the decommissioning costs and salvage
- 18 estimates included in the study. While initial results
- 19 indicate expected decommissioning costs are higher than
- 20 levels currently reflected in rates, the Company is still
- 21 reviewing the study results.
- 22 O. Does Idaho Power anticipate making changes to
- 23 the levelized revenue requirement associated with
- 24 decommissioning and salvage costs collected from customers
- 25 once the Class II study is finalized?

- A. No, not at this time. As of December 31,
- 2 2020, the Company will have collected from customers
- 3 decommissioning and salvage costs nearly equivalent to
- 4 those estimated with the AECOM Class III study, and the
- 5 levelized revenue requirement associated with
- 6 decommissioning and salvage costs included in customer
- 7 rates will be set to zero. As decommissioning costs are
- 8 incurred, amounts accrued in the balancing account will be
- 9 used to pay the expenses. Because the Boardman balancing
- 10 account allows for the tracking of differences between
- 11 actual decommissioning costs and those forecasted, any
- 12 over- or under-collection of costs will be available for
- 13 future collection from, or refund to, customers.
- Q. What is the resulting total levelized revenue
- 15 requirement?
- 16 A. The Company's update to the levelized revenue
- 17 requirement associated with Boardman includes the
- 18 \$3,936,546 associated with existing investments, \$749,045
- 19 related to incremental investments, and \$445,875 in
- 20 decommissioning and salvage costs, for a total levelized
- 21 revenue requirement of \$5,131,466 on an Idaho
- 22 jurisdictional basis.
- Q. What is the existing levelized revenue
- 24 requirement associated with Boardman that is currently
- 25 included in the Company's base rates?

- 1 A. The Idaho jurisdictional levelized revenue
- 2 requirement approved with Order No. 34519 is \$5,135,872.
- 3 Q. How does the total levelized revenue
- 4 requirement compare to the existing levelized revenue
- 5 requirement currently in customer rates?
- 6 A. The current total Idaho jurisdictional
- 7 levelized revenue requirement of \$5.13 million, less the
- 8 Idaho jurisdictional share of the existing levelized
- 9 revenue requirement of \$5.14 million, results in an
- 10 incremental annual levelized revenue requirement of
- 11 negative \$4,406 on an Idaho jurisdictional basis.
- 12 Q. Are there any additional components of the
- 13 Boardman levelized revenue requirement mechanism?
- 14 A. Yes. In accordance with the Company's
- 15 commitment in Case No. IPC-E-12-09, Idaho Power is
- 16 tracking: (1) deviations between existing levelized revenue
- 17 requirement calculations and updated levelized revenue
- 18 requirement calculations and, (2) the monthly deviations
- 19 between forecast revenue collection and actual revenue
- 20 collection.
- Q. What is the true-up associated with the
- 22 levelized revenue requirement amounts previously collected?
- A. An updated levelized revenue requirement
- 24 \$4,406 lower than what the Company is currently collecting
- 25 from customers means customers will have paid \$4,406 per

- 1 year more than the updated levelized revenue requirement
- 2 indicates the Company should have collected. The true-up
- 3 is computed by converting the annual incremental levelized
- 4 revenue requirement to a monthly amount, or an over
- 5 collection of \$367 per month, and multiplying it by the
- 6 103-month collection period from June 1, 2012, through
- 7 December 31, 2020. The result is a true-up of \$37,820.
- 8 This amount is reflected on the True-Up of Levelized
- 9 Revenue Requirement line of Exhibit No. 1. It is important
- 10 to note that these amounts are provided for informational
- 11 purposes only and are not part of the Company's requested
- 12 rate change in the current proceeding as discussed later in
- 13 my testimony.
- Q. What is Idaho Power's quantification of the
- 15 true-up associated with prior years' revenue collections?
- 16 A. Order No. 34519 issued in Case No. IPC-E-19-32
- 17 included the true-up of monthly deviations between forecast
- 18 revenue collection and actual revenue collection for the
- 19 time period June 1, 2012, through August 31, 2019.
- 20 Therefore, the true-up of prior years' revenue collections
- 21 in this proceeding is associated with amounts collected
- 22 from September 1, 2019, through June 30, 2020. As can be
- 23 seen on Exhibit No. 2, at June 30, 2020, slightly lower
- 24 than expected sales volumes in the first half of 2020
- 25 outweighed slightly higher than expected sales volumes

- 1 during the last quarter of 2019, for a total under
- 2 collection of \$5,625. This total over collection is
- 3 reflected on the True-Up of Prior Year Collections line of
- 4 Exhibit No. 1. Similar to the True-Up of Levelized Revenue
- 5 Requirement, this amount is included for informational
- 6 purposes only and is not part of the Company's requested
- 7 rate change in this proceeding.

## 8 IV. RECOMMENDED RATEMAKING TREATMENT

- 9 Q. You indicated Idaho Power is proposing to
- 10 decrease customer rates to reflect cessation of Boardman
- 11 operations. What is the Company's proposal?
- 12 A. The Company is proposing to remove the
- 13 \$5,135,872 in Boardman levelized revenue requirement
- 14 amounts from customer rates effective January 1, 2021, to
- 15 reflect full depreciation of all Boardman investments.
- 16 Q. You have quantified the updated Boardman
- 17 levelized revenue requirement is \$5,131,466 based on the
- 18 latest actual plant additions. Why is the Company
- 19 proposing to remove a different level of Boardman revenue
- 20 requirement amounts from customer rates?
- A. Idaho Power is proposing to remove \$5,135,872,
- 22 the level of Boardman revenue requirement amounts currently
- 23 included in customer rates. The difference in the updated
- 24 levelized revenue requirement amount and the levelized
- 25 revenue requirement amount currently in rates is captured

- 1 in the true-up of the levelized revenue requirement
- 2 amounts.
- 3 Q. Is Idaho Power proposing to include the two
- 4 true-ups as an adjustment to customer rates on January 1,
- 5 2021?
- A. No. Because the true-up would be a one-time
- 7 refund to customers over a one-year period and the sum of
- 8 the two true-ups is negative \$32,194, the Company is
- 9 proposing the true-ups remain in the balancing account
- 10 until the next adjustment to rates when decommissioning
- 11 costs are trued up. Further, at the time of filing there
- 12 are still several months remaining in 2020 that will also
- 13 be included in the true-up calculation.
- 14 Q. The Company is proposing to remove all
- 15 Boardman levelized revenue requirements from rates. What
- 16 future Boardman-related adjustments does Idaho Power
- 17 anticipate it will make?
- 18 A. The Company has quantified the Boardman annual
- 19 levelized revenue requirement to reflect the most current
- 20 balancing account amounts. However, because the plant is
- 21 still online, and recovery of Boardman-related investments
- 22 will continue through year-end, it is likely a final annual
- 23 levelized revenue requirement computation will be required
- 24 to ensure customers pay no more or no less than actual
- 25 Boardman-related costs. In addition, the Boardman

- 1 levelized revenue requirement amounts approved with Order
- 2 No. 34519 include an estimate for anticipated
- 3 decommissioning and salvage costs. If an adjustment to
- 4 customer rates reflecting updated cost information does not
- 5 occur prior to complete decommissioning, an adjustment will
- 6 be required to true-up actual decommissioning and salvage
- 7 costs with those amounts collected from customers when
- 8 decommissioning of Boardman is complete.
- 9 Q. Is Idaho Power proposing any additional
- 10 Boardman-related adjustments to customer rates?
- 11 A. Yes. Order No. 34519 approved three
- 12 additional revenue requirement adjustments that resulted in
- 13 a rate reduction: (1) a gain of \$251,077 associated with
- 14 the sale of shared facilities to PGE, (2) \$473,097 in over-
- 15 collection of revenues from the June 1, 2012, through
- 16 September 30, 2019, time period, and (3) \$295,158 in over-
- 17 collection of revenue requirement amounts during the June
- 18 1, 2012, through December 31, 2019, time period. Because
- 19 these amounts were a one-time refund to customers provided
- 20 over the January 1, 2020, through December 31, 2020, time
- 21 period, the Company is proposing to remove the \$1,019,333
- 22 credit from customer rates.
- 23 O. You indicated tax rates included in the
- 24 levelized revenue requirement computation reflect those tax
- 25 rates in effect prior to the Tax Act, and that Tax Act

- 1 benefits associated with the Boardman levelized revenue
- 2 requirement mechanism were calculated and determined in
- 3 Case No. GNR-U-18-01 with Order No. 34071. Will the
- 4 removal from rates of the Boardman levelized revenue
- 5 requirement require an adjustment for the Tax Act benefits?
- 6 A. Yes. The Boardman levelized revenue
- 7 requirement amounts currently included in customer rates
- 8 includes income tax expense based on provisions of the
- 9 Internal Revenue Code of 1986 prior to the 2017 Tax Act,
- 10 meaning the \$5.14 million is greater than the decreased
- 11 revenue requirement Idaho Power will experience.
- 12 Therefore, Idaho Power has included an adjustment of
- 13 \$213,918 to reflect the Tax Act benefits that will no
- 14 longer exist upon cessation of Boardman operations. This
- 15 amount is presented on the Tax Act Adjustment line of
- 16 Exhibit No. 1.
- 17 Q. Please summarize the adjustments to customer
- 18 rates Idaho Power is proposing.
- 19 A. The removal of \$5,135,872 in the levelized
- 20 Boardman revenue requirement, less the expiration of the
- 21 one-time credit of \$1,019,333, less the adjustment of
- 22 \$213,918 to reflect in the levelized Boardman revenue
- 23 requirement income tax expense amounts resulting from the
- 24 Tax Act, results in a total decrease to customer rates of
- 25 \$3,902,622 effective January 1, 2021.

- 1 Q. How does the Company propose to allocate the
- 2 decrease associated with Boardman levelized revenue
- 3 requirement of \$3,902,622 to each class of customers?
- A. The Company requests that the approximately
- 5 \$3.90 million decrease associated with Boardman revenue
- 6 requirement amounts be applied to all customer classes
- 7 through a uniform percentage decrease to all base rate
- 8 components except the service charge.
- 9 Q. Has the Company prepared a schedule that
- 10 presents the revenue spread results for each customer class
- 11 under the Company's proposed allocation methodology?
- 12 A. Yes. Attachment No. 1 to the Application
- 13 presents a summary of the proposed revenue impact for each
- 14 customer class.
- 15 V. CONCLUSION
- 16 Q. Please summarize your testimony.
- 17 A. Idaho Power is requesting the Commission (1)
- 18 find that all actual Boardman investments made through June
- 19 30, 2020, were prudently incurred, and (2) decrease
- 20 customer rates \$3,902,622 million to reflect full
- 21 depreciation of all Boardman investments effective January
- 22 1, 2021, which equates to an overall decrease of 0.33
- 23 percent.
- Q. Does this complete your testimony?
- A. Yes, it does.

1	DECLARATION OF MATTHEW T. LARKIN
2	I, Matthew T. Larkin, declare under penalty of
3	perjury under the laws of the state of Idaho:
4	1. My name is Matthew T. Larkin. I am employed
5	by Idaho Power Company as the Revenue Requirement Senior
6	Manager in the Regulatory Affairs Department.
7	2. On behalf of Idaho Power, I present this
8	pre-filed direct testimony and Exhibit Nos. 1-2 in this
9	matter.
10	3. To the best of my knowledge, my pre-filed
11	direct testimony and exhibits are true and accurate.
12	I hereby declare that the above statement is true to
13	the best of my knowledge and belief, and that I understand
14	it is made for use as evidence before the Idaho Public
15	Utilities Commission and is subject to penalty for perjury.
16	SIGNED this 21st day of August 2020, at Boise, Idaho
17	
18	Signed:

LARKIN, DI 21 Idaho Power Company

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION CASE NO. IPC-E-20-32

# **IDAHO POWER COMPANY**

LARKIN, DI TESTIMONY EXHIBIT NO. 1

# Levelized Revenue Requirement for the Boardman Plant Early Shutdown

# Revenue Requirement On Existing Investments at May 31, 2012

Layer 24,746 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,584 28,578 23,574 22,078 23,574 28,982 222,707 442,574 28,982 222,707 442,574 28,582 282,709 222,709 23,574 28,582 288,145 288,145 28,582 222,707 442,574 28,582 222,707 442,574	۵	isting Accelerated 4,798,006								
1,29,066   3,998-506   3,998-506   3,998-506   3,490-607   3,491-72   2,945-607   3,491-72   2,945-607   3,491-72   2,945-607   3,491-72   2,945-607   3,491-72   2,945-607   3,491-72   2,945-607   3,491-72   2,945-607   3,407-72	2013	4,528,526								
3.589.566 3.700.077 3.450.607 3.450.607 2.945.667 2.945.667 2.945.667 2.945.667 2.945.669 4.140.099 4.140.	2014	4,259,046								
3.450.067 3.450.067 2.911.427 2.911.427 2.911.427 2.911.427 2.911.427 2.911.427 33.480.780 33.480.780 4.140.099 4.140.099 4.140.099 4.140.099 2.913.859 4.140.099 2.913.859 4.3746 2.913.859 2.913.859 2.913.859 2.913.859 2.913.859 2.913.859 2.913.859 2.913.959 2.913.859 2.914.959 2.913.859 2.914.859 2.913.859 2.913.859 2.914.859 2.913.859 2.914.859 2.913.859 2.913.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.914.859 2.913.859 2.913.859 2.914.859 2.913.859 2.914.8	2015	3,989,566								
3.460,607 3.460,607 2.911,647 2.911,647 2.911,647 2.911,647 3.3460,709 27.132,599 4,140,099 5,28,944 5,84,999 5,84,999 5,84,999 5,84,999 5,84,994,584 5,94,999 5,940,594 5,940,5	2016	3,720,087								
2.93.161.77 2.91.127 2.91.127 2.91.127 2.94.2.167 2.92.2.167 2.92.2.167 2.92.2.167 2.92.2.99 4.140,099 4.1	2017	3,450,607								
2.9/1.647 2.942.167 33.460.780 27.140.099 4,14	2018	3,181,127								
2.842.167  33.480.780  71.132.889  71.132.889  71.130.889  1.10 cremental linvestments  1.310.889  2.813.816  2.813.816  2.813.816  2.813.816  2.813.816  2.813.816  3.4746  3.4746  3.4746  3.813.816  3.4746  3.813.816  4.83.816  3.813.816  4.83.816  3.813.816  4.83.816  3.813.816  4.83.8	2019	2,911,647								
33,480,780  27,132,589  4,140,099  4,140,099  1 incremental Investments  1	2020	2.842,167								
Layer   Laye	Total	33.480.780								
4,140,099  4,140,099  1 incremental investments  Layer  La	A	27,132,599								
Incremental Investments	Payment	4,140,099								
Layer   Laye	evenue Requirement On Is	ncremental Investments								
153,426   9				Layer	Layer	Layer	Layer	Layer	Layer	Layer
153,426   9 34,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,746   9 32,834   9 32,744   9 32,843   9 32,843   9 32,843   9 32,843   9 32,843   9 32,843   9 32,843   9 32,843   9 32,844   3 32,844	Boardman Capital Addition	s & Forecast	Life (vears)	2012	2013	2014	2015	2016	2017	2018
1,310,858 283,834 28,834 28,834 28,834 28,834 28,834 28,834 28,834 28,834 28,832 28,834 28,832 28,83	0102 amil.	163 426	6	34.746			*			,
2,813,816 7 30,843 278,323 682,781 228,633 228,511 638,580 286,744 68,74	January 2013	1.310.858	80	32,795	285,934		*			
228,563   5	Manual Manual	2813816	7	30,843	278,323	682,781	*			*
286.744 5 28.940 243.103 588.379 28.489 4 24.369 243.103 588.379 153.222 3 22.307 207 883 569.77 42.746 (2.289) 1 172.862 423.574 4.984.584 198.4584 172.862 423.574  1 19.134 172.862 423.574  1 19.134 14.83,538 2.889.146 5.340.729 Payment 28.483 1.483,538 2.889.146 5.340.729 2020 Costs Payment 7.156.247 823.572 Expected Salvage (Estimated in 2020 dollars) 7.156.247 823.572	January 2015	228 563	· co	28.892	260,713	639,580	60,876			
153,222   22,483   253,178   253,725   257,483   253,778   253,778   253,778   253,778   253,778   254,7	January 2016	286 744	· vo	28.940	243,103	596,379	56,764	85,084		,
153,222   23,037   207,883   509,977   207,884   509,977   207,885   509,977   207,885   509,977   207,885   509,977   207,885   509,977   207,885   509,977   207,885   509,778   207,108   242,485   1,574,384   3,572,574   207,108   2	January 2017	26.489	4	24,989	225,493	553,178	52,652	78,921	9,117	
42,746 2 1086 190,273 448,776 (42,289) 1 1 12,862 42,574 (42,289) 1 1 12,862 42,574 (42,289) 1 1 12,862 42,574 (42,574 42,984,584 42,984,584 180,484 1	January 2018	153 222	6	23,037	207,883	509,977	48,540	72,757	8,405	62,972
(42,289) 1 19,134 172,862 423,574 4,984,584 145)	January 2019	42.746	7	21,086	190,273	466,776	44,428	66,594	7,693	58,212
Total 242,463 1,874,884 3,872,245 (356,145) Payment 28,982 722,707 442,374 (364,684 Salvage 22,899,146 22,999,	January, 2020	(42,289)	-	19,134	172,662	423,574	40,316	60,430	6.981	53,463
4,984,584 Payment 196,459 1,459,538 2,2899,145 (196,145) Payment 28,982 722,707 442,374 (196,145) Payment 2020 Costs Payment 7,156,247 623,572 Expected Salvage (Estimated in 2020 dollars) 7,156,247 623,572 (194,642)			Total	242.463	1,874,384	3,872,245	303,578	363,786	32,194	174,637
(366,145) Payment 29.982 222,707 442,374 5.340,729 and Expected Salvage 2020 Costs Payment 7,156,247 823,572 Expected Salvage (Estimated in 2020 dollars) 7,156,247 823,572 Expected Salvage (Estimated in 2020 dollars) (1,774,700) (154,542)		A 984 584	3	196.491	1,459,538	2,899,145	218,696	252,361	21,525	112,585
and Expected Salvage 2020 Costs Paymicommissioning Costs (7,166,247 Expected Salvage (Estimated in 2020 dollars) (1,774,700)		(356,145) 5,340,729	Payment	29,982	222,707	442,374	33,370	38,507	3,284	17,179
7.156,247 (1,774,700)	ecommissioning Costs ar	nd Expected Salvage								
	Dec	ommissioning Costs (Estimated in 2020 dollars) Expected Salvage (Estimated in 2020 dollars)	2020 Costs 7,156,247 (1,774,700)	Fayment 623,572 (154,642)						
5,381,547		Net	5,381,547	468,931						

Layer 2020

Layer

Total Payments 787,777

(44,259) (26,653) (4,067)

46,729 29,100 4,440

24,360

Levelized Rev Romt - Existing investment Levelized Rev Romt - Incremental investment Levelized Rev Romt - Incremental investment Levelized Rev Romt - Decominisioning Costs & Salvage New Levelized Rev Romt (Destinated Rev Romt Currently in Base Rates (2011) Rev Romt Currently in Base Rates (2012) Rev Romt Currently in Base Rates (2013) Total Rev Romt Currently in Base Rates (2013) Total Rev Romt Currently in Base Rates (2014) Total Rev Romt Currently in Base Rates (2014) Total Rev Romt Contently in Base Rates (2014) Revenue Collections True-Up of Levelized Rev Romt Remove Levelized Rev Romt Removel of Additional Rev Red Adjustment Removel of Additional Rev Red Adjustment Removel of Additional Rev Red Adjustment	g investment 4,140,099		ing account) 5,396,807	Sates (2011) 3,812,406	Rates (2012) 1,629,969	Rates (2020) (40,934)	Base Rates 5,401,441	ed Rev Rqmt (4,634)		ed Rev Rqmt (39,773)	Base Rales (5,401,441)		Tax Act Adjustment
	Levelized Rev Romt - Existi	Levelized Rev Ramt - Increments Levelized Rev Ramt - Decommissioning Co	w Levelized Rev Rqmt (To be tracked through the balan	Estimated Rev Romt Currently in Base	Rev Ramt Currently in Base	Rev Rami Currently in Base	Total Rev Remt Currently	Net Change in Leveliz	True-Up of Reveni	True-Up of Leveli	Remove Levelized Rev Reg fro	Removal of Additional Rev Rec	Tax

	9
Levelized Rev Romt - Existing Investment	3,936,546
Levelized Rev Romt - Indremental Investments Levelized Rev Romt - Decommissioning Costs & Salvage	445,875
New Levelized Rev Ramt (To be tracked through the balancing account)	5,131,466
Estimated Rev Romt Currently in Base Rates (2011)	3,649,293
Rev Rumt Currently in Base Rates (2012)	1,525,501
Rev Romt Currently in Base Rates (2020)	(38,922)
Total Rev Remt Currently in Base Rates	5,135,872
Net Change in Levelized Rev Remt	(4,406)
True-Up of Revenue Collections	5,625
וואט אבע מפקופת בי מיני איניי	1000
Remove Levelized Rev Reg from Base Rales	(5,135,872)
Removal of Additional Rev Red Adjustments	1,019,333
Net Impact to Customers	17 902 622V

<sup>1.</sup> The Revenue Requirement in Base Rates beginning January 1, 2020, approved with Order No. 34519 included additional revenue requirement adjustments associated with the Shared Facilities Gain, True-Up of Prior Year Collections, and the True-Up of the Levelized Revenue Requirement. The result was an additional rate reduction of \$1,047,571 on a system basis, or \$1,019,333 on an idaho jurisdictional basis effective for the January 1, 2020, through December 31, 2020, time period.

# BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION CASE NO. IPC-E-20-32

# **IDAHO POWER COMPANY**

LARKIN, DI TESTIMONY EXHIBIT NO. 2

# Boardman Balancing Account Revenue Collections Tracking

Boardman Forecasted Revenues	January	February	March	April	Max	June	Anr	August	September	October	<b>Почепре</b>	December	Total
as approved with Order No. 32549 Normalized ID Jurisidictional Sales (MWh)	1,152,449	1,052,464	962,551	922,125	931,654	1,100,636	1,338,967	1,416,209	1,282,310	1,028,994	928,924	1,055,150	13,172,433
Boardman Rate (5) Boardman Forecasted Revenues	133,465	0.115810	111,473	0.115810	0,115810	127,465	155,066	164,011	148,504	119,168	107,579	122,197 \$	1,525,501
2010 Boardings Davids													Total 2019
date Justicitorial Sales (MVh)  Idate Justicitorial Sales (MVh)  Bardman Actual Revenues  Difference  Total (Over) Under Collection									1,369,800 158,637 (10,132)	1,012,013 17,201 1,967 (8,166)	1,000,525 115,871 (8,292) (16,458)	1,087,235 125,913 (3,716) (20,173) \$	(20,173)

Boardman Forecasted Revenues	Jannary	February	March	April	May	June	Anr	August	September	October	November	December	Total
is approved with Order No. 34519 Vormalized ID Junisidictional Sales (MWh)	1,230,333	1,184,964	1,059,953	983,008	1,039,320	1,207,486	1,484,546	1,546,707	1,373,356	1,074,166	986,331	1,108,816	14,258,985
Boardman Rate (\$) Boardman Forecasted Revenues	0,104256	0,104255	110,505	102,484	0.104256	0.104256	154,772	161,253	143,180	111,988	102,830	115,600 \$	1,486,579
2020 Boardman Revenues													Total 2020
Idaho Junsidictional Sales (MWh)	1,156,543	1,101,758	1,024,103	956,229	1,015,632	1,183,343							
Dograman Actual Acvenues Difference	7,693	6,589	3,738	2,792	2,470	2,517							25, 798
Total (Over) Under Collection	7,693	14,282	18,020	20,812	23,281	25,798						A STANDARD TO STAN	-

Total (Over) Under Collection \$ 5,625

# Levelized Revenue Requirement for the Boardman Plant Early Shutdown

at June 30, 2020

# Revenue Requirement On Existing Investments at May 31, 2012

4,798,006	4,528,526	4,259,046	3,989,566	3,720,087	3,450,607	3,181,127	2,911,647	2,642,167	33,480,780	27,132,599	4.140.099
2012	2013	2014	2015	2016	2017	2018	2019	2020	Total	A	Payment

# Revenue Requirement On Incremental Investments

Neveliue Neduli ellielli Oli Illoi ellielli Illyesillellis											
		Layer	Layer	Layer	Layer	Layer	Layer	Layer	Layer	Layer	
Boardman Capital Additions & Forecast	Life (years)	2012	2013	2014	2015	2016	2017	2018	2019	2020	
June, 2012 163,426	. 6	34,746			,						
	8	32,795	295,934			•			•	•	
2	7	30,843	278,323	682,781	•				•	,	
	9	28,892	260,713	639,580	928'09	•			•		
	22	26,940	243,103	596,379	56,764	85,084	•	•	•	,	
	4	24,989	225,493	553,178	52,652	78,921	9,117	•	•		
	3	23,037	207,883	509,977	48,540	72,757	8,405	62,972	•		
	2	21,086	190,273	466,776	44,428	66,594	7,693	58,212	24,360		
January, 2020 (42,289)	-	19,134	172,662	423,574	40,316	60,430	6,981	53,453	22,369	(44,259)	
	Total	242,463	1,874,384	3,872,245	303,578	363,786	32,194	174,637	46,729	(44,259)	Total
4,984,584	A	196,491	1,459,538	2,899,145	218,696	252,361	21,525	112,585	29,100	(26,653)	Payments
(356,145)	Payment	29,982	222,707	442,374	33,370	38,507	3,284	17,179	4,440	(4,067)	787,777
5 340 729	•										

# Decommissioning Costs and Expected Salvage

	2020 Costs	Payment
Decommissioning Costs (Estimated in 2020 dollars)	7,156,247	623,572
Expected Salvage (Estimated in 2020 dollars)	(1,774,700)	(154,642)
Net:	5,381,547	468,931

Total System Summary		
New Le	Levelized Rev Rqmt - Existing Investment Levelized Rev Rqmt - Incremental Investments Levelized Rev Rqmt - Decommissioning Costs & Salvage New Levelized Rev Rqmt (To be tracked through the balanching account)	4,140,099 787,777 468,931 5,396,807
	Estimated Rev Ramt Currently in Base Rates (2011) Rev Ramt Currently in Base Rates (2020) Rev Ramt Currently in Base Rates (2020) Total Rev Ramt Currently in Base Rates	3,812,406 1,629,969 (40,934) 5,401,441
	Net Change in Levelized Rev Rqmt True-Up of Revenue Collections True-Up of Levelized Rev Rqmt	(4,634) 5,625 (39,773)
	Remove Levelized Rev Req from Base Rates Removal of Additional Rev Req Adjustments Tax Act Adjustment Net Impact to Customers	(5,401,441) 1,047,571 224,979 (4,128,890)

Idaho Jurisdictional Summary	
Levelized Rev Rqmt - Existing Investment I evelized Rev Rqmt - Incremental Investments	3,936,546
Levelized Rev Rqmt - Decommissioning Costs & Salvage	445,875
New Levelized Rev Rqmt (To be tracked through the balancing account)	5,131,466
Estimated Rev Rqmt Currently in Base Rates (2011)	3,649,293
Rev Rqmt Currently in Base Rates (2012)	1,525,501
Rev Rqmt Currently in Base Rates (2020)	(38,922)
Total Rev Rqmt Currently in Base Rates	5,135,872
Net Change in Levelized Rev Rqmt	(4,406)
True-Up of Revenue Collections	5,625
True-Up of Levelized Rev Rqmt	(37,820)
Remove Levelized Rev Req from Base Rates	(5,135,872)
Removal of Additional Rev Reg Adjustments  Tax Act Adjustment	1,019,333
Net Impact to Customers	(3,902,622)

<sup>1.</sup> The Revenue Requirement in Base Rates beginning January 1, 2020, approved with Order No. 34519 included additional revenue requirement adjustments associated with the Shared Facilities Gain, True-Up of Prior Year Collections, and the True-Up of the Levelized Revenue Requirement. The result was an additional rate reduction of \$1,047,571 on a system basis, or \$1,019,333 on an Idaho jurisdictional basis effective for the January 1, 2020, through December 31, 2020, time period.

# **Boardman Balancing Account Revenue Collections Tracking**

Boardman Forecasted Revenues as approved with Order No. 32549	January	February	March	April	Мау	June	July	August	September	October	November	December	Total
Normalized ID Jurisidictional Sales (MWh)	1,152,449	1,052,464	962,551	922,125	931,654	1,100,636	1,338,967	1,416,209	1,282,310	1,028,994	928,924	1,055,150	13,172,433
Boardman Rate (\$)	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	0.115810	
Boardman Forecasted Revenues	133,465	121,886	111,473	106,791	107,895	127,465	155,066	164,011	148,504	119,168	107,579	122,197 \$	1,525,501
2019 Boardman Revenues													Total 2019
Idaho Jurisidictional Sales (MWh)									1,369,800	1,012,013	1,000,525	1,087,235	
Boardman Actual Revenues									158,637	117,201	115,871	125,913	
Difference									(10,132)	1,967	(8,292)	(3,716)	
Total (Over) Under Collection									(10,132)	(8,166)	(16,458)	(20,173) \$	(20,173)

	January	February	March	April	Мау	June	July	August	September	October	November	December	Total
as approved with Order No. 34519													
Normalized ID Jurisidictional Sales (MWh)	1,230,333	1,164,964	1,059,953	983,008	1,039,320	1,207,486	1,484,546	1,546,707	1,373,356	1,074,166	986,331	1,108,816	14,258,985
Boardman Rate (\$)	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	0.104256	
Boardman Forecasted Revenues	128,269	121,454	110,506	102,484	108,355	125,887	154,772	161,253	143,180	111,988	102,830	115,600 \$	1,486,579
2020 Boardman Revenues													Total 2020
Idaho Jurisidictional Sales (MWh)	1,156,543	1,101,758	1,024,103	956,229	1,015,632	1,183,343							
Boardman Actual Revenues	120,576	114,864	106,768	99,692	105,885	123,370							
Difference	7,693	6,589	3,738	2,792	2,470	2,517							
Total (Over) Under Collection	7,693	14,282	18,020	20,812	23,281	25,798						\$	25,798

Total (Over) Under Collection \$ 5,625